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RQ9A

RWANDA: FOLLOW-UP ACTION ITEMS

RELEASED IN FULL

A. Improving Security/Confidence Inside Rwanda:

1. UNAMIR Reinforcements: We need to get the Tunisian, Indian and other UN detachments into Rwanda ASAP. This will give UNAMIR adequate capability to have a presence in the Goma area (see below), and to expand operations in the Southeast (sector of most rumors about RPA revenge).

Action: PM (Frances Cook) has US Army transportation requests -- need to coordinate DoD and UN replies and get transportation immediately.

2. Accelerated Deployment of Human Rights Monitors: Under the UN Center for Human Rights, headed in Rwanda by Bill Clarence. Clarence is putting together plan for 147 monitors (one for each commune) Two in field now, a few more expected soon. Where do others come from -- can we recruit former PCV's as UN Volunteers? Have to work out relationship to paid investigators. Also need to push for funding, including disbursement of U.S. funds already pledged. Need for vehicles might be met with UN equipment in Somalia.

Action: DRL work with Rick Barton of AID (Office of Transitional Initiatives) and Carol Bellamy -- find out needs and procedures through UNV office in Geneva. ("80 monitors in field by December would be a great success").

PM to check on movement of UN vehicles from Somalia to Rwanda.

B. Deterring a Resumption of Hostilities:

1. Moving the FAR: All agree that, in the ideal world, the FAR would be moved a hundred kilometers west of Goma. Vice President Kagame was especially adamant on the need for the West to help; Special Representative Shaharyar Khan is starting to work this. The urgency of this question is underlined by two issues: security in the camps (for refugees and NGO's) and by repeated reports of impending FAR military plans for the Northwest.

Action: AF to send cable about options for actions to discourage the FAR (Rawson may send in some thoughts on this too).

Action: PM to monitor UNHCR/UNAMIR/Zaire joint study of prospects of moving the FAR.

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Action: PRM (Oakley) contact Rawson about advisability of his meeting Mrs. Ogata in Geneva

2. Broadened UN Mandate in Goma: If security problems remain in the Goma area, should the UN mandate be broadened so UNAMIR can expand operations across the border into Zaire? Can UNAMIR monitor the border against incursions, under its current mandate or an expanded one?

Action: IO explore with USUN and Kofi Annan's office.

3. Discussions with French

Action: AF (Pru Bushnell) exploring one last time request to French that they remain in the Goma area.

Action: AF should design program for advising French of all our activities -- what more can we persuade them to take on? Can they give "reality check" to FAR?

4. Break up Camps: In particular, Benaco Camp in Tanzania is increasingly untenable from a sanitation, water, and health point of view, not to mention the augmented FAR presence there.

Action: Once UNAMIR and Human Rights Monitors are deployed in the Southeast, PRM to work with DART team leader Farnsworth to develop her plan to break up from Benaco and other camps.

5. Camp Needs: In the meantime, we discovered a few things that would be much appreciated in the camps -- namely, soccer balls and diapers -- which we might be able to persuade private interests to donate. We also need to get U.S. flag stickers out there to identify U.S. donations. How do we get UNICEF to organize refugee volunteers to play with the children in the orphanages?

Action: PRM

6. Kagame and UNHCR: From our discussions with Kagame and his chief of staff, it is clear that there are problems between the RPA and UNHCR. These should be aired immediately -- problems should not fester.

Action: Embassy to try to facilitate meeting, perhaps between Cabinet Chief Rwigamba and UNHCR leadership.

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C. Removal of Bad Actors from the Scene:

1. Expedite Formation of International War Crimes

Tribunal: Once the Commission of Experts has made its report, we need to push the Security Council to authorize and define procedures.

Action: DRL to work with USUN to expedite

2. Expedite War Crimes Investigations and Trials:

Clarence would like to have approximately 20 investigators in and out of Rwanda, reporting to a person appointed by UN High Commissioner for Human Rights. Five U.S. investigators arrived September 22 for 2 1/2 week stay.

Action: DRL to coordinate with Geneva -- how can we speed process; get pledges and needed transportation? Also need for procedures developed between UN Human Rights office and Rwandan government. How have U.S. Government funds been used by UN to date?

D. Improving Conditions Inside Rwanda:

1. Government Reform: We need to provide assistance to get the government functioning, restart judicial processes, provide basic services, and rebuild. This will involve both multilateral and bilateral assistance.

-- In the multilateral context, we need to work on paying off World Bank arrears to free up funds for the GOR and work with the IMF on reestablishment of Rwanda's banking system.

Action: AID and AF to work with donor countries and with Rwanda to keep things moving.

-- On the bilateral front, we should provide funding and/or technical expertise wherever possible to build up the judicial system and other infrastructure.

Action: AID and AF/Rawson to develop a realistic budget for near term assistance (perhaps using government and economic reform package developed earlier). Anne Joyce to check with INM on possible use of ICITAP to train police in Rwanda. Ambassador Rawson also would like a USIS person to help on the judicial process -- AF to contact USIS.

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2. Land Tenure: Serious issues of land possession plague Rwanda, and a system for establishing ownership and resolving disputes must be established, perhaps building on the plan adopted Arusha accords.

Action: Ambassador Rawson to work with Rwandan Commission on Resettlement Land, to develop proposal for AID (perhaps funding University of Wisconsin Land Tenure Center/housing program under RHUDO?).

Action: USAID working with Ambassador Rawson.

3. Population: There are three aspects to this problem:

1. Need for introduction of Family Planning in Refugee Camps
2. Need for AIDs program in Zaire Refugee Camps
3. Need to re-establish Family Planning in Rwanda

Action: 1. PRM to explore potential funding with AID (note also Japan potential) for family planning and AIDs prevention in camps. Can we extend model PSI/CARE AIDs program from Benaco camp to Zaire?

2. Ambassador Rawson to meet with Rwandan Health Minister to review goals of Rwanda Integrated Maternal/Child Health (RIMS) project and tailor to Rwanda's new needs.

4. International Environment

1. Nyungwe National Park: What has happened to N.Y. Zoological Society grant for ecotourism and local involvement in Nungwe National Park? Need to demarche the Swiss about their reforestation program.

Action: OES to find out what happened and draft demarche.

2. Gorilla Research

Action: 1. Embassy to contact Dian Fossey program and report to Tim Wirth on resources needed to clean up and re-establish program. Possible private foundation help

2. Tim Wirth to contact/meet with Dian Fossey Foundation

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3. Environmental Education: Embassy to follow issue and at appropriate time follow up on government interest in developing environmental education program in school system

5. Demining: Reportedly a problem in the Northwest. Apparently private contractor interest lobbying hard at UN.

Action: PM work with DoD (Pat Irwin very interested) and State experts to try to get program launched at UN.

6. Kigali Airport:

Action: Anne Joyce to work with EB to see if Air Kenya can be persuaded to fly into Kigali (see also needed airline work for Burundi).

7. U.S. Embassy Needs: It seems clear that a defense attache should be assigned to Kigali. Also, embassy staff camping out in USIS library could use new videos.

Action: Rawson believes process moving forward to assign Colonel Odom to Kigali.

Action: Tim Wirth to contact Jack Valenti to try to obtain new releases for embassy staff showing.

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